

7 DE Admin Code 1138 Section 17

Area Source Prepared Feeds Manufacturing Facilities



Public Workshop June 7, 2012 **■** Handouts

Key Definitions

Acronyms



A Brief History on the
Development of
Air Toxics Regulations
Under the Clean Air Act



1970

 Congress enacts a major extension of the Clean Air Act



- Establishing the EPA and providing it with the authority to develop
 - National Ambient Air Quality Standards NAAQS
 - New Source Performance Standards NSPS
 - National Emission Standards for Hazardous Air Pollutants - NESHAPS



1970

Congress directed the EPA to



- Identify toxic air pollutants (aka hazardous air pollutants or HAPs)
- Establish a numerical emission limits that would protect human health from any adverse effects of hazardous air pollutants
- Promulgate NESHAP rules implement those emissions limits



NESHAPS - 1973 to 1990

- Seven HAPs identified
- 21 NESHAPS promulgated



	'73 – '80	'81 – '85	'86 – '90	'91 – '92
Arsenic			3	
Asbestos		1		
Benzene		1	4	
Beryllium	2			
Mercury	1			
Radionuclides			7	1
Vinyl chloride	1			



1990

 Congress enacts <u>significant</u> amendments to the Clean Air Act that changed how EPA would develop and promulgate future NESHAPs





Section 112 – Hazardous Air Pollutants

Clean Air Act Amendments of 1990

- The HAPs
- Major Sources vs Area Sources
- The New NESHAP Process



187

Congress identified 129
 Hazardous Air Pollutants
 or HAPs

List of HAPS

Acetaldehyde

Acetamide

Acetonitrile

Acetophenone

2- Acetylaminofluorene

Acrylonitrile

Allyl chloride



Cr compounds
Mn compounds

http://www.epa.gov/ttn/atw/orig189.html



- Congress directed the EPA
 - To identify emission sources of those 187 HAPs and



 To issue regulations in a prescribed manner to reduce HAPs emissions from those sources



- Congress directed the EPA to
 - Begin with those industrial
 facilities that typically have
 large HAPs emissions
 (major sources)





Major Source for HAPs

"Major source" means any stationary source or group of stationary sources located within a contiguous area and under common control that emits or has the potential to emit considering controls, in the aggregate, 10 tons per year or more of any hazardous air pollutant or 25 tons per year or more of any combination of hazardous air pollutants.



- Congress directed the EPA to
 - Begin with those industrial facilities that typically have large HAPs emissions (major sources)



 Only later, move on to those facilities that typically have smaller HAPs emissions (area sources)





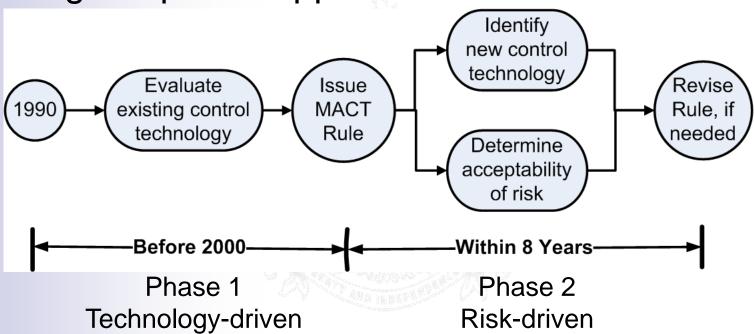
Area Source for HAPs

"Area source" means a source of hazardous air pollutants (HAPs) that is not a major source of HAPs, is not located at a major source of HAPs, and is not part of a major source of HAP emissions.

A major source of HAP emissions is any stationary source or group of stationary sources located within a contiguous area and under common control that emits or has the potential to emit considering controls, in aggregate, 10 tons per year or more of any HAP or 25 tons per year or more of any combination of HAPs.



 Congress even prescribed EPA's rule-making "path forward" to address major HAPs sources using a 2-phase approach



MACT – Maximum Achievable Control Technology



 July 16,1992 - EPA published its initial listing of source categories predominately found at <u>major source</u> facilities



Including these in the Food/Agriculture Sector

- Baker's Yeast Manufacturing
- Cellulose Food Casing Manufacturing
- Manufacturing of Nutritional Yeast
- Solvent Extraction for Vegetable Oil Manufacturing
- Vegetable Oil Production



- EPA activities on major sources
 - 1993 2004 EPA issued over 100 regulations addressing HAPs emissions from a wide variety of <u>major sources</u>
 - 2005 and on EPA continues, but most resources have moved on to area sources





EPA's Area Source Air Toxics Program



As directed by Congress in 1990



- Congress required EPA to
 - Identify 30 HAPs that present the greatest threat to public health



- Identify the types of sources that account for 90% of each of the 30 HAPs
- Issue regulations to reduce adverse health effects due to the emission of HAPs from these types of sources



EPA activities on area sources

1999 - EPA published a listing of <u>33</u> HAPs having the greatest health impact
 (in handouts)

By 2002 - EPA had identified
 60+ area source categories
 (in handouts)

& Area Source Categories

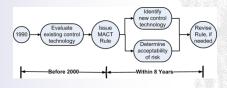
Chromium compounds
Dichloromethane

Manganese compounds
Polychlorinated biphenyls (PCBs)
Polycyclic organic matter (POM)
Quinoline
2,3,7,8-tetrachlorodibenzo-p-dioxin
1,1,2,2-tetrachloroethane
Perchloroethylene
Trichloroethylene
Vinyl chloride

 2005 - EPA began to focus more resources on regulating these area sources



- EPA's rule-making options for area sources
 - The MACT Approach (Maximum Achievable Control Technology)



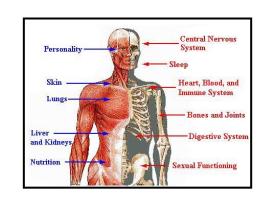
 The GACT Approach (Generally Achievable Control Technology)







Health impacts of Cr and Mn



- Carcinogenic Effects
 - EPA has classified some Cr+3 compounds as <u>probable</u> carcinogen (Group B1/B2)
- Chronic Non-carcinogenic Effects
 - Respiratory system Cr+3 and Mn
 - Central nervous system Mn



- On January 5, 2010, EPA issued another area source standard
 - Prepared Feeds Manufacturing at Area Sources
 - 40 CFR Part 63 Subpart DDDDDDD (Sub 7Ds)



 Federal adoptions of Area Source Standards leads to internal *Division of Air Quality* review



Typical Division of Air Quality Review

- Review of Federal Area Source Standards
 - Are there any Delaware sources?
 - How do the Federal requirements compare to existing Delaware air regulations?
 - Do the Federal requirements adequately meet the needs of the public, the regulated community, and the Department?
 - Are additional compliance tool or outreaches needed?



Results of Review of Sub 7Ds

- There are Delaware sources
- There are no comparable regulatory requirements in Delaware's Air Quality regulations
- There are insufficient compliance assistance tools and only minimal outreach materials being provided for Sub 7Ds
- The Department concluded it was appropriate to adopt Sub 7Ds under the Division of Air Quality's Area Source Air Toxics program



Which Brings

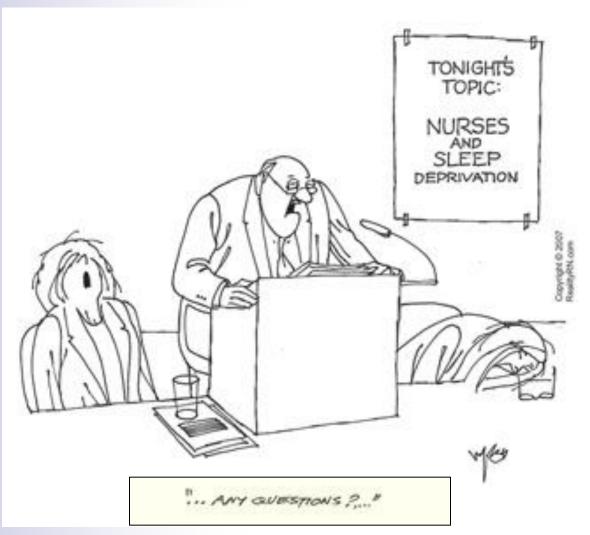
Us to

Today's

Public Workshop



Development of air toxics regulations







Workshop Objectives

During this workshop, we want to address these key questions - - -

- 1. Who is **subject** to Section 17?
- 2. Who is **exempt**?
- 3. What are the required management practices?
- 4. What are the **equipment** requirements?
- 5. How do sources **demonstrate** initial compliance?
- 6. What are the **monitoring** requirements?
- 7. What are the paper work requirements?
- 8. When must a facility be in compliance?
- 9. What are the **permitting** requirements?
- 10. What are the major differences?



1. Who is subject to Section 17? (i.e. who is an affected source)



Who is subject to Section 17?

- Prepared feed manufacturing facilities that
 - Primarily manufacture animal feed; that is, animal feed is > 50% of facility production
 - Uses "materials" that contain Cr or Mn compounds
 - "Materials" ≥ 0.1% Cr or
 - "Materials" > 1.0% Mn
 - Is an area source of HAP emissions [<10/25 TPY of HAP(s)]</p>

"Materials" is short for materials containing Cr or Mn



2. Who is exempt from Section 17?



Who is exempt from Section 17?

- Prepared feed manufacturing facility that
 - Has < 50% of its total production in animal feed
 - Does <u>NOT</u> use or <u>ceased</u> the use of "materials" that contain Cr (> 0.1%) or Mn (> 1.0%)
- Facilities that are primarily engaged in raising or feeding animals
- Facilities engaged in the growing of agricultural crops that are used in the manufacturing of animal feed



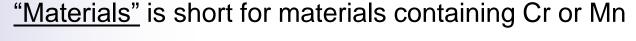
3. What are the required management practices?



Required Management Practices?

- Where "materials" are stored, used, or handled
 - 1. Store raw "materials" in closed containers







Required Management Practices?

- Where "materials" are stored, used, or handled
 - 2. Perform housekeeping measures to minimize excess dust



Frequent vacuuming
Or sweeping



Thorough monthly cleaning w/low pressure air



Keep doors shut except for ingress/egress



Required Management Practices?

Where "materials" are stored, used, or handled

BEFORE

You must keep doors shut except during normal ingress and egress

AFTER

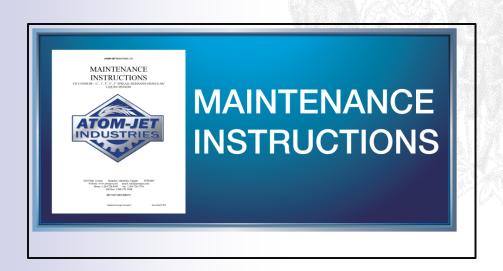
You must keep exterior doors in the immediate affected areas shut except during normal ingress and egress, as practicable. This paragraph does not apply to areas where finished product is stored in closed containers, and no other materials containing chromium or manganese are present



Keep doors shut except for ingress/egress



- Where "materials" are stored, used or handled
 - Operate and maintain process equipment per manufacturer's specifications and in a way to minimize excess dust creation







- Regarding mixing operations
 - The mixer shall be covered at all times when mixing is occurring, except when adding "materials" to mixer





- Regarding bulk loading operations
 - Use a device <u>or any other means</u> to lessen the distance between the loadout spout and the truck/railcar to reduce fugitive emission









Regarding bulk loading operations

For the bulk loading process where materials containing chromium or manganese are loaded into trucks or railcars,

BEFORE

you must use a device at the loadout end of each bulk loader to lessen fugitive emissions by reducing the distance between the loading arm and the truck or railcar

AFTER

you must lessen fugitive emissions by reducing the distance between the loadout spout and the vehicle being loaded by either paragraph (1) or (2) of this section.

- (1) Use a device of any kind at the bulk loadout spout that minimizes the distance to the vehicle being loaded.
- (2) Use any other means to minimize the distance between the loadout spout and the vehicle being loaded.

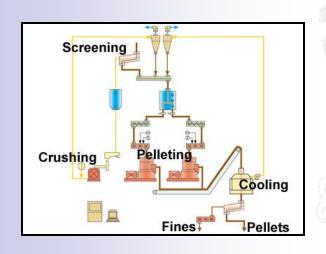


4. What are the equipment requirements?



Equipment Requirements?

- Regarding pelleting operations
 - If the <u>initial</u> ADFPL < 50 tons/day, there are NO additional equipment requirements



<u>Initial</u> 1/5/11 to 1/4/12



ADFPL = Average Daily Feed Production Level



Equipment Requirements?

- Regarding pelleting operations
 - If subsequently the ADFPL > 50 tons/day,
 - Capture pelleting dust emissions <u>and</u>
 - Route pelleting emissions to a cyclone



ADFPL = Average Daily Feed Production Level



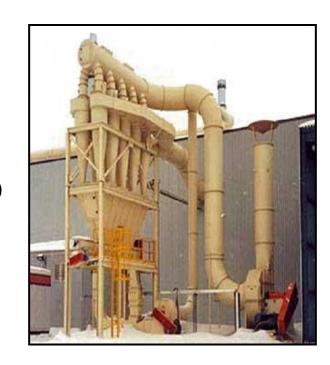
Equipment Requirements?

- Regarding pelleting operations
 - Requirements differ depending of the type of affected source
 - Existing source commenced construction or reconstruction on or before July 27, 2009
 - New source commenced construction or reconstruction after July 27, 2009





- Regarding pelleting operations at a NEW affected source
 - If the ADFPL > 50 tons/day,
 - Capture pelleting dust emissions <u>and</u>
 - Route pelleting emissions to a cyclone **designed** to reduce dust emissions by > 95%





ADFPL = Average Daily Feed Production Level

- Regarding pelleting operations at a NEW affected source
 - Operate and maintain cyclone per manufacturer's specifications







- Demonstrating > 95% design
 - 1. Manufacturer's specifications
 - Certification by profession engineer (PE) or responsible official
 - 3. Performance test results









Demonstrating > 95% design

 Establish proper operating range that represents compliant operation of the cyclone for either of the following:

"Operating Parameter"

- Inlet flow rate
- Inlet velocity
- Pressure drop
- Fan amperage







Existing Sources

- Regarding pelleting operations at a EXISTING affected source
 - If the ADFPL > 50 tons/day,
 - Capture pelleting dust emissions <u>and</u>
 - Route pelleting emissions to a cyclone designed to reduce dust emissions by

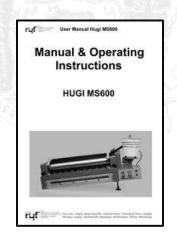




ADFPL = Average Daily Feed Production Level

- Regarding pelleting operations
 - Operate and maintain cyclone per manufacturer's specifications and operating instructions
 - Good air pollution control practices





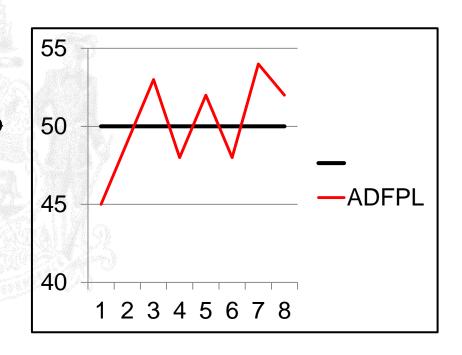




New & Existing Sources

- Regarding ALL pelleting operations
 - ONCE IN ALWAYS IN (DE requirement)

If you own or operate an affected source that was subject to the requirement in § 63.11621(e) or (f) to install and operate a cyclone to control emissions from pelleting operations, notification if your average daily feed production level for the previous year was 50 tpd or less and that you are no longer complying with § 63.11621(e) or (f).





5. How do sources demonstrate initial compliance?

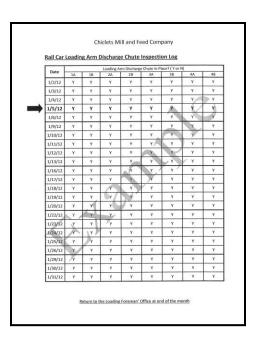
- Existing affected sources
- New affected source



New & Existing Sources

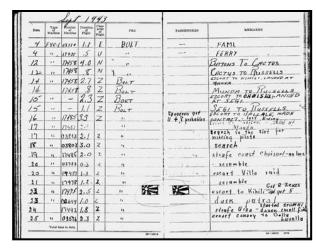
- Devices on bulk loaders
 - On compliance date, <u>document</u>
 - proper installation and
 - good operating condition

of a device or any other means to lessen distance between each loadout spout and vehicle being loaded





- Cyclone on pelleting operation,
 if required
 - On compliance date, <u>document</u> cyclone is being operated and maintained in accordance with
 - manufacturer's specifications & operating instructions and
 - good air pollution control practices

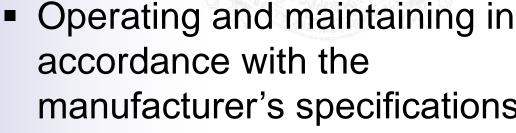




New Sources

- Cyclone on pelleting operation, if required and using either manufacturer's specifications or PE's certification
 - On compliance date, document
 - > 95% efficiency of cyclone
 - Operating in the prescribed "operating range"
 - accordance with the manufacturer's specifications







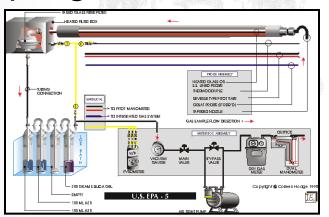


New Sources

- Cyclone on pelleting operation, if required
 - Performance testing



- Use Method 5 of Appendix A [Part 60]
- 3 runs at inlet and outlet of cyclone
- Sampling time ≥ 60 minutes/run
- Sampling volume > 30 dscf/run



THEN



New Sources

- Cyclone on pelleting operation, if required
 - Performance testing Continued
 - Calculate the particulate reduction efficiency



Particulate Reduction =

X 100

Record "operating parameter" during all runs





6. What are the monitoring requirements?

- Equipment Inspections
- Operating parameters



Equipment Inspection Monitoring

- Monthly Bulk Loadout Operations All sources
- Quarterly Cyclone All sources
- Weekly Cyclone Existing sources only



- Inspect devices on load out end of bulk loader
 - Performs monthly inspection to ensure each device or other means used is in proper working condition
 - Records the results of inspection
 - Name of inspector
 - Date, time, and place of inspection
 - If a corrective action is required, the cause, the corrective action, and the time duration before proper operation was restored



- Inspect cyclone on pelleting operation
 - Performs <u>quarterly</u> inspection looking for . . .
 - Corrosion
 - Erosion
 - Other damage





- Records the results of inspection
 - Same as for monthly inspection of load out arm devices



- Inspect OPERATING cyclone
 - Performs <u>weekly</u> visual inspection to ensure consistent with . . .
 - Good air pollution control practices
 - Manufacturer's specifications
 - Manufacturer's operating instructions
 - Records the results of inspection
 - Same as for monthly inspection of load out arm devices





Operating Parameter Monitoring









- Monitor cyclone operating parameter
 - Monitor and record the "operating parameter" at least once <u>daily</u>, when the pelleting process is in operation
 - Inlet flow rate
 - Inlet velocity
 - Pressure drop
 - Fan amperage





7. What are the paper work requirements?

- Notifications
- Annual reports
- Record keeping



Notification requirements

- Initial notification
- Notification of compliance status
- Notification of change of status
- Notification of performance test



Initial Notification

- Submit an "Initial Notification" by the applicable date
 - Existing affected sources Oct. 11, 2012
 - New or reconstructed affected sources Oct. 11, 2012 or within 120 days of startup, whichever is later

Mon Tue Wed Thr

 If an unaffected source becomes an "affected source" after normal compliance date, within 120 days of becoming an "affected source"



Initial Notification

- Submit to the Department with a copy to EPA Region 3
- Submittal must contain the information listed in 17.7.1.1 thru 17.7.1.5 of Section 17
- Submittal is Optional If the O/O submitted the Federal Sub 7D "Initial Notification" to EPA by May 5, 2010 and sent a copy to the Department

Initial Notification

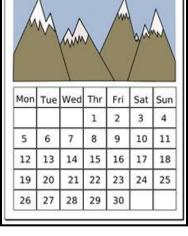
The owner or operator of an affected source stall submit an initial refrication by October 11 2311 or not later than 12 calendar days after the source becomes subject to Section 17, whichever is later, in accordance with 17.7.1 of this regulation.



Notification of Compliance Status (NOCS)

Submit a "Notification of Compliance Status" by the applicable date

- Existing sources Oct. 11, 2012
- New or reconstructed sources –
 Oct. 11, 2012 or within 120 days of start up, whichever is later



- Sources <u>electing</u> to conduct a performance test within 60 days of the completion of testing
- If an unaffected source becomes an "affected source" after normal compliance date, within 120 days of becoming an "affected source"



Notification of Compliance Status (NOCS)

Submit to the Department with a copy to EPA Region 3

Submittal must contain the <u>applicable</u> information listed in 17.7.2.1 thru 17.7.2.5 of Section 17

- Submittal must also include the performance test results
- Submittal is Optional If the O/O submitted the Federal Sub 7D
 "Notification of Compliance Status" to EPA by May 4, 2012 and sent a copy to the Department

NOCS Existing

The owner or operator of an existing affected source shall submit a notification of compliance status cater than October 11, 2012.

The owner conference of a new or reconstructed affected sources shall submit a notification of compliance status no later than October 11, 2012 or 120 days after startup, whichever is later.

NOCS

New

The owner or operator of an existing affected source shall submit a numberation of compliance states no later than October 1/2/12.



Notification of Change of Status (NOCOS)

- Submit a "Notification of Change of Status" as soon as practicable after the "affected source" ceases to use any "materials" containing Cr and Mn compounds
- Submit to the Department with a copy to EPA Region 3
- Submittal must contain the information listed in 17.7.3.1 and 17.7.3.2 of Section 17

Note: The facility remains an "affected source" until the submittal of the **NOCOS**

NOCOS

The owner or operator of an affected source that ceases to use a materials containing chromium compounds or materials containing manganese compounds shall submit an a notification of change of status in accordance with 17.7.3 of this regulation.



Notification of Performance Test, if elected

- Submit a "Notification of Intent to Conduct a Performance Test" no later than 60 days prior to testing
- Submit to the Department with a copy to EPA Region 3
- Submittal must contain the information listed in 3.7.2.1 and 3.9.5 of Section 3
- Sources should expect the Department to
 - Request and review the site-specific performance test plan
 - Issue an approval or disapproval of the test plan in timely manner
 - Have an observer present during the performance test

Notification of Performance
Test

If the source is required to conduct a performance test, the owner or operator an affected source shall commit to the Department condification of the owner or operator's intention to conduct a performance test at least 60 calendar days before the performance test is initially scheduled to begin .

Reporting requirements

Annual Compliance Certification



Compliance Certification Report (ACCR)

- Prepare "Annual Compliance Certification Report" for the previous reporting calendar year prior to March 1
- The "ACCR" must contain the <u>applicable</u> information listed in 17.8.1 thru 17.8.6 of Section 17
- The "ACCR" does not need to be submitted if there were no deviations or the source did not exceed 50 TPD for the first time during the previous calendar year

ACCR

By March 1 of each year, the owner or operator of an affected source shall prepare an annual compliance certification report for the previous calendar year containing the information specified in 17.8.1 though 17.8.6 of this regulation.

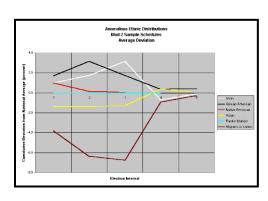
If a device occurred during the previous calendar year as reported in accordance with 17.8.3, 17.8.4, or 17.8.5 of this regulation or if a change occurred under 17.8.6 of this regulation, the owner or operator shall submit the annual compliance certification report for the previous calendar year by March 1.



What is a deviation?

Examples

 Failure to perform or improperly perform the management practices



- Housekeeping measures to minimize excess dusting
- Maintain and operate all process equipment and control devices in accordance with the manufacturer's specifications or recommendations
- Closed mixer and storage containers
- Failure to perform or improperly perform an inspection
- Operating pelleting equipment when the cyclone's operating parameter is outside the establish compliant range of values



Compliance Certification Report (ACCR)

- "Annual Compliance Certification Report" <u>must be</u>
 <u>submitted</u> by March 1, if
 - There was a deviation identified under either 17.8.3,
 17.8.4, or 17.8.5

<u>Or</u>

- The calculated average daily feed production level for the previous year exceeded 50 TPD for the first time
- Submit to the Department with a copy to EPA Region 3





Where are the Notifications/Reports Sent?



Delaware DNREC

Director of Air Quality

Blue Hen Corporate Center

655 S Bay Road, Suite 5N

Dover, DE 19901



With a copy to

U. S. Environmental Protection Agency

Director, Air Protection Division

1650 Arch Street

Philadelphia, PA 19103



Recordkeeping requirements



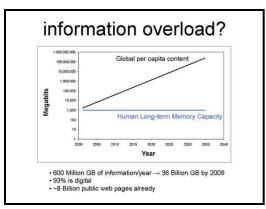
Recordkeeping

- Maintain all <u>applicable</u> records and information listed in 17.9.1.1 thru 17.9.1.6 for at least 5 years
 <u>Examples include</u>
- Copies of all notifications and reports and the records and information associated with their preparation, including performance test results, if required
- Cyclone records associated with . . .
 - Quarterly/Weekly inspections
 - Manufacturer's specifications/ recommendations for operations and maintenance
 - Certification of >95% efficiency
 - Daily monitoring of operating parameter



Recordkeeping

- Records associated with initial and annual <u>average</u> feed production level determinations
- Records associated with each <u>occurrence of a</u> deviation from . . .
 - Management practices
 - Inspections
 - Established operating parameters
 - Other requirements of Section 17
- Records associated with the <u>corrective actions</u> take when a deviation occurred





8. When must a facility be in compliance?



When must a facility be in compliance?

 <u>Existing</u> affected sources must be in compliance no later that <u>October 11, 2012</u>

 New affected sources must be in compliance not later than October 11, 2012 or upon initial startup, whichever is later

A source that exceeds 50 TPY annual "ADFPL" for the first time since January 5, 2011 must be in compliance no later than July 1 of the following year



9. What are the permitting requirements?



What are the permitting requirements?

- Prepared feed manufacturing facilities subject to Section 17 continue to be <u>SUBJECT</u> to permitting requirements under 7 **DE Admin Code** 1102
- Prepared feed manufacturing facilities subject to Section 17 are exempt from Title V permitting requirements, <u>IF</u> the source is not otherwise required to obtain a Title V permit under 3.1 of 7 **DE Admin Code** 1130



10. What are the major differences?



Sub 7Ds/Section 17 - Notable Differences

- An "affected source" that stops using "materials" <u>remains</u> <u>an "affected source"</u> until the submittal of NOCOS to the Department (17.1.3.2)
- An "affected source" that is required to install, operate, and maintain a cyclone on the pelleting operation <u>remains an</u> <u>"affected source"</u>, even if a subsequent calendar year ADFPL falls to 50 TPD or less (17.3.4 and 17.8.7)
- An "affected source" whose calendar year ADFPL exceeds 50 TPD for the first time since the initial determination must submit the ACCR by March 1, even if there were no deviations (17.8 and 17.8.6)







Compliance Assistance Tools Available

- Initial notification
- Notification of compliance status
- Notification of change of status
- Notification of performance test
- Annual compliance certification report

www.dnrec.delaware.gov/whs/awm/Info/Regs/Pages/Section17.aspx

FORMS
With
Instructions





- Publish <u>proposed</u> regulation in Delaware Register of Regulation
 - August 1, 2012
- Public hearing August 22, 2012

-	Publish <u>final</u> regulation in Delaware
	Register of Regulation – October 1, 2012

	Regulation	effective	date -	October	11,	2012
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9	10	11	12	13	14	15	13	14	15	16	17	18	19	10	11	12	13	14	15	16	
16	17	18	19	20	21	22	20	21	22	23	24	25	26	17	18	19	20	21	22	23	
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22	23	24	25	26	27	28	19	20	21	22	23	24	25	17	18	19	20	21	22	23	
29	30	31					26	27	28	29	30			24	25	26	27	28	29	30	
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Workshop Objectives

- Who is subject to Section 17?
- 2. Who is exempt?
- 3. What are the required management practices?
- 4. What are the **equipment** requirements?
- 5. How do sources demonstrate initial compliance?
- 6. What are the **monitoring** requirements?
- 7. What are the paper work requirements?
- 8. When must a facility be in compliance?
- 9. What are the **permitting** requirements?
- 10. What are the major differences?





For More Information on Section 17

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For the latest information, follow the ongoing development on Section 17 Regulatory Web Page

www.dnrec.delaware.gov/whs/awm/Info/Regs/Pages/Section17.aspx

